### Dickover, Donnelly, Donovan & Biagi, LLP Attorneys and Counselors at Law

James B. Biagi David A. Donovan Michael H. Donnelly Robert J. Dickover

<u>Successor Law Firm To:</u> Alexander Appelbaum, P.C., Florida, N.Y. (1915-1988) Ludmerer & Vurno, Esqs., Warwick, N.Y. 28 Bruen Place P.O. Box 610 Goshen, NY 10924 Phone (845) 294-9447 mai@dddblaw.com Fax (845) 294-6553 (Not for Service of Process)

October 21, 2013

Town of Newburgh Zoning Board of Appeals 308 Gardnertown Road Newburgh, New York 12550

RE: McDonalds, USA, LLC 76-1-1.1 (Zone B) 187 North Plank Road (13.20)

Members of the Board:

I write to you on behalf of and at the direction of the Town of Newburgh Planning Board. The above referenced applicant appeared before the planning board during its meeting of October 17, 2013. The applicant proposes to demolish and rebuild its existing drive-through McDonald's establishment. The property in question is located in the B zoning district of the town where fast food restaurants are not permitted.<sup>1</sup>

It appears that this fast food establishment—in existence for quite some time—is a legally protected nonconforming use. In regard to such uses, Newburgh Code Section 185-19 provides, in pertinent part [italics added], as follows:

A. Nonconforming uses. A nonconforming use may continue indefinitely, subject to the following provisions:

<sup>&</sup>lt;sup>1</sup> In *Matter of O'Brien [Krishna Donuts, Inc]*, your board determined that the selling of "hamburgers, hot dogs, pizza, chicken and specialty cuisines" constitutes operation of a fast food establishment prohibited in the town's B zoning districts.

- (1) Alterations. A nonconforming use shall not be enlarged, extended, *reconstructed* or *restored*, except in accordance with Subsection B(2) herein, or placed on a different portion of the lot or parcel of land occupied by such use on the effective date of this chapter, nor shall any external evidence of such use be increased by any means whatsoever.
  - \* \* \*
- B. Nonconforming buildings. A nonconforming building or a *building housing a nonconforming use* shall not be modified in any way described below, except as provided in Subsection C below:
  - \* \* \*
  - (2) Restoration after damage. А nonconforming building shall not be restored for other than a conforming use after damage of more than 50% from any cause, unless a prior nonconforming use is reinstated within one year of such damage; if the restoration of such building is not completed within said one-year period, any prior nonconforming use of such building shall be deemed to have been discontinued, unless such nonconforming use is carried on without interruption in the undamaged portion of the building. No enlargement of a nonconforming building shall be permitted as part of an allowed restoration.

\* \* \*

C. Nonconformity with bulk requirements.

(1) Maintenance, repair, structural alteration, relocation, reconstruction or enlargement. Normal maintenance and repair, structural alteration, relocation, reconstruction or enlargement of a building which does not house a nonconforming use, but is nonconforming as to district regulations for lot area, lot width, lot depth, front, side or rear yards, building height, lot coverage, habitable floor area or other such dimensional regulation, is permitted if the same does not increase the degree of or create any new nonconformity with such regulations in such buildings.

The applicant will be applying to your board for an interpretation and/or a use variance as well as area variances. The planning board refers this matter to you for consideration of the same. The interpretation in question requires addressing the following questions:

- 1. Does the applicant's proposal to demolish and reconstruct its building housing a nonconforming use constitute a prohibited *reconstruction* or *restoration* under subsection A(1) or does it constitute a permitted "[*r*]estoration after damage... from any cause" under subsection B(2)?
- 2. Does the restriction of authorized *reconstruction* contained within subsection C(1) only of buildings that do "not house a nonconforming use" prevent this applicant from carrying out the *restoration* authorized under subsection B(2) by virtue of the final phrase within subsection B authorizing subsection B(2) *restoration* only in accordance with subsection C?

Should you grant either a favorable interpretation or use variance relief to this applicant, you will need to address bulk table issues. Because the use in question is not permitted in the IB zoning district, there are no bulk table provision applicable here. Your board will have to grant variance relief in the nature of fixing bulk parameters for this use that has none provided.

The planning board also suggests that you conduct your SEQRA review of this application—to the extent that it does not constitute a Type II action—on an uncoordinated review basis.

Very truly yours,

114412

MICHAEL H. DONNELLY

MHD/lrm

cc: Town of Newburgh Planning Board 308 Gardnertown Road Newburgh, NY 12550 David A. Donovan, Esq. Dickover, Donnelly, Donovan & Biagi, LLP P.O. Box 610 Goshen, NY 10924

Bohler Engineering 35 Technology Drive Warren, NJ 07059

O:\lrm\Land Use\Newburgh letters\ZBA referral - McDonalds.docx



RICHARD D. McGOEY, P.E. (NY & PA) WILLIAM J. HAUSER, P.E. (NY, NJ & PA) MARK J. EDSALL, P.E. (NY, NJ & PA) JAMES M. FARR, P.E. (NY & PA) MAIN OFFICE 33 Airport Center Drive Suite 202 New Windsor, New York 12553

(845) 567-3100 fax: (845) 567-3232 e-mail: mheny@mhepc.com

### TOWN OF NEWBURGH PLANNING BOARD REVIEW COMMENTS

PROJECT: PROJECT NO.: PROJECT LOCATION: PROJECT REPRESENTATIVE: REVIEW DATE: MEETING DATE: MCDONALD'S USA LLC 13-20 SECTION 76, BLOCK 1, LOT 1.1 BOHLER ENGINEERING 11 OCTOBER 2013 17 OCTOBER 2013

- Proposed project presents a zoning issue with regard to losing protection for the fast food use in the B zone (recall Laxmi Estates 2 LLC, 6-23). Substantial changes to a site plan cause loss of pre—existing, non-conforming zoning protection. Mike Donnelly's comments regarding the reestablishment of the fast food use in the B Zone should be received.
- 2. The Applicant's Representative is requested to evaluate the Town of Newburgh design guidelines with regard to proposed parking layout. It is noted that the existing lot has 3 front yards.
- 3. Water service must be designed pursuant to Town of Newburgh requirements whereby potable water comes off fire sprinkler lines such that when fire sprinkler line is terminated, the potable water is also terminated.
- 4. A portion of the lot abuts the R3 Zone. Landscape buffers are required in this part of the parcel.
- 5. Standard notes for connection to Town of Newburgh water and sewer should be provided. Water line piping requires mechanical joint fittings.
- 6. Stormwater management in compliance with NYSDEC redevelopment standards should be provided on the site. An SWPPP is was submitted and is under review.
- 7. It is noted that an 18 inch RCP is proposed to discharge to a 12 inch CMP under Gidney Avenue. This should be evaluated in conjunction with the Stormwater Management Plan.
- 8. Property lines are shown depicted to the center line of the 2 town roadways. Offers of dedication should be discussed with the Applicant.
- 9. County Planning referral and NYSDOT approval are required.

#### REGIONAL OFFICES

• 111 Wheatfield Drive • Milford, Pennsylvania 18337 • 570-296-2765 •

• 540 Broadway • Monticello, New York 12701 • 845-794-3399 •

- 10. Ken Wersted's comments regarding external and internal traffic flow should be received. It is noted that customers entering the Gardnertown Road access road must cross the drive thru exit through a one lane bypass for the drive thru queuing.
- 11. The Applicant's Representative is requested to discuss the dual drive thru queue proposed.
- 12. The proposed structure is smaller than the existing structure such that a flow acceptance letter from the City of Newburgh is not a requirement.
- 13. Information regarding sizing of the grease trap in compliance with NYSDOT requirements should be submitted.

Respectfully submitted,

McGoey, Hauser and Edsall Consulting Engineers, P.C.

Patrick J. Hines, Associate

# Full Size Preliminary & Final Site Plans Page 1 to 17

## For Proposed Drive Thru Restaurant McDonald's

& Land Survey Page 1 & 2

are available for viewing at the

Zoning Board of Appeals Office located at 308 Gardnertown Road Newburgh, NY

































